HEALTH EQUITY ADVOCACY STRATEGY:
WHAT IS THE EVALUATION FRAMEWORK?

The Health Equity Advocacy Strategy (HEAS) is a multi-year funding strategy with the goal to build a strong and diverse field of health equity advocates in the state. Details about the strategy, as well as its field-building approach, can be found at www.coloradotrust.org.

HEAS partners include the 18 grantees (the “cohort”); Social Policy Research Associates (SPR), serving as the evaluation and learning partner for the strategy; Morgan & Rushton, the firm providing facilitation and strategy design support; and The Colorado Trust. One of the challenges is carrying out a rigorous and multi-level developmental evaluation to meet the diverse priorities of the HEAS partners, as well as the broader field of stakeholders committed to advancing health equity and advocacy.

To meet this challenge, the HEAS evaluation is guided by an evaluation framework (see pages 2-3) designed to do justice to the innovative nature of the field-building work, while still maintaining flexibility to capture the unexpected and respond to any emerging needs that might arise within the cohort. The framework builds upon key concepts in field building and community-driven change research, and integrates shared understanding generated from the HEAS partners.

ASSUMPTIONS

The HEAS partners’ perspectives are most visible on the left-hand side of the evaluation framework, which articulates the core assumptions that undergird this strategy. These assumptions surfaced during a six-month planning phase, during which HEAS partners engaged in a series of meetings to collectively unpack the "how" and "why" behind this work, including coming to common definitions and understanding of core concepts to support field building, such as:

- Health and racial inequities and their connection to social determinants of health;
- Advocacy as a critical lever to influence systems-level changes that address these inequities;
- The importance of maintaining focus on the role of historical oppression and persistent structural racism facing Colorado’s most vulnerable, the power and potential of diverse partners coming together to influence change, and the critical role of affected populations as partners in driving the changes that affect them; and
- The unique opportunity of field building as a way to break down silos, promote alignment across various health equity-focused efforts and ultimately harness power statewide to advance change.
HEALTH EQUITY ADVOCACY STRATEGY
An Evaluation Framework for a Field-Building Approach

ASSUMPTIONS
Race, ethnicity, income, geography and other social determinants are at the root of persistent disparities in health outcomes facing Coloradans.

Addressing social determinants of health requires consistent and coordinated advocacy aimed at systems-level changes across multiple sectors at state, regional and local levels.

Identifying and implementing effective solutions to move the dial on health equity also demands:
- Recognition of the role of historical oppression and structural barriers facing vulnerable communities
- Engagement of a wide range of partners representing diverse constituencies and points of view
- Direct involvement of affected communities as partners and leaders in change efforts

In Colorado, specific opportunity exists to build a health equity advocacy field through:
- Breaking down current siloes and creating a shared vision for health equity
- Greater alignment and amplification of existing efforts
- Increased coordination and collaboration on areas of shared interest
- Building collective capacity and infrastructure for change

INPUTS
The Colorado Trust:
- Multi-year grant support
- Network strengthening fund
- Quarterly statewide convenings
- Local/regional convenings
- Affected population-, organization-, cohort- and field-level capacity-building resources
- Strategic advocacy fund
- Online collaboration platform
- Policy analysis and field-building content expertise
- Facilitation support
- Evaluation and learning support

HEAS Cohort:
- Complementary advocacy capacity and expertise
- Networks and existing partners
- Relationships with affected communities and systems representatives
- Innovative models and curriculum
- Field-building capacity
- Social determinants of health and racial equity lens

Broader Field:
- Existing sector-based, population-specific or regionally focused coalition and networks
- Multitude of existing efforts focused on advancing health outcomes

FIELD-BUILDING STRATEGIES
Organization-Level
- Strengthen organizational capacity to engage in equity work (staff, board, policies)
- Develop leaders in affected communities (e.g., residents, community organizers, youth)
- Equity messaging and communications
- Research, data analysis and story-banking
- Establish and expand strategic partnerships
- Policy monitoring, analysis and advocacy (local, county, state)

Cohort-Level
- Develop field-building leadership and engagement structure
- Engage affected communities to drive policy advocacy
- Analyze and activate networks
- Create a common vocabulary for health equity and establish communications and messaging for health equity
- Foster stakeholder health equity “champions” (physicians, legislators, business owners)
- Mobilize funding for health equity advocacy
- Achieve short-term policy wins at the local, regional and state level

Field-Level
- Strengthen network and field capacity to engage in advocacy
- Convene funders, residents and organizations to coordinate
- Create and utilize an Equity Manifesto
- Develop long-term advocacy wins
- Disseminate knowledge products

FIELD-LEVEL OUTCOMES
Short-term:
- Shared grantee understanding of social determinants of health, their relationship to health outcomes, and the implications for systems change
- Strengthened organizations with the capacity to play a leadership role in seeding the larger health equity field
- Increased diversity of and connectivity between health equity advocacy stakeholders
- Increased cohort-level capacity to engage in health equity advocacy

Intermediate:
- A strengthened health equity advocacy field frame
- Greater alignment and coordination across health equity advocacy efforts
- Meaningful engagement and leadership of affected communities in health policy solutions
- Shifts in composition and relative power of different perspectives in the field
- Track record of policy “wins” at local, regional and state level that advance health equity

Long-term:
- A strengthened health equity advocacy field frame
- Diverse Colorado leaders, united by common values and empowered communities, dismantle structural and racial inequities and build equitable systems so that all Coloradans can achieve their highest possible level of health.

(Rev 9/16)
INPUTS
The second column, titled inputs, represents the core elements of the HEAS approach. These include The Trust’s direct investments—including general operating resources, individual and group capacity building, rapid-response advocacy resources, strategic learning and evaluation support, and periodic convenings—as well as specific assets that individual members of the cohort bring to bear in this work. For many cohort members who have served as core leaders in their respective communities for years, these can include expansive networks with a wide range of systems- and community-based partners, relationships that have been fostered within their respective communities, and a wide range of tools and resources that could be leveraged on behalf of an emerging health equity field. Even beyond the cohort itself, the evaluation framework assumes a broader field of resources, networks and advocacy that grantees are involved in and which can be drawn upon to support HEAS work.

FIELD-BUILDING STRATEGIES
Notably, many of the field-building strategies captured in the third column started out as "to be determined." This is because, initially, the bullets captured grantees’ early thinking about organizational, cohort and field-level activities. However, over the past years partners have had opportunities to discuss, debate and define specific strategies, which now appear in the framework. Given the evolving nature of the work, we can anticipate continuing changes to strategies over the life of HEAS.

FIELD-LEVEL OUTCOMES
While the field-building strategies are dynamic and continue to evolve, the short-term and intermediate field-level outcomes on the right side of the framework are anchored in field-building evaluation literature and thus are fixed. They provide HEAS partners guidance for thinking about field-building activities over the course of the strategy.

The short-term outcomes center on progress related to building the capacity of cohort members to serve as leaders in an emerging health equity advocacy field. These include increased readiness of participating organizations to engage in health equity advocacy field-building, but also outcomes related to strengthened HEAS partner relationships and demonstrated collective capacity to set shared agendas and ultimately carry out joint action around shared priorities. The assumption is that as HEAS partners move forward, they will leverage this group-level capacity to both engage in collective advocacy efforts and continue to build and strengthen the field of health equity advocates.

Despite the continually evolving nature of the HEAS strategy, the framework continues to be relevant and an appropriate guide for the evaluation. The framework has effectively served to keep the HEAS partners focused on their larger, collective goals while remaining flexible enough to embrace shifts that occur over the course of the strategy. It also serves as a strong foundation for thinking about the future, as the HEAS partners focus on operationalizing their collective capacity to bring to fruition the cohort’s vision: Diverse Colorado leaders, united by common values and empowered communities, dismantle structural and racial inequities and build equitable systems so that all Coloradans can achieve their highest possible level of health.